

Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 08152 081650Z

ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 SCS-03 PPT-01 L-03 VO-03

CIAE-00 INR-07 NSAE-00 CPR-01 EB-07 SS-15 SP-02

SSO-00 INRE-00 IO-13 /069 W

-----081702Z 117387 /43

O R 081605Z JUN 77

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 8431

INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L MOSCOW 8152

E.O. 11652: GDS

TAGS: CGEN PFOR UR US

SUBJECT: US/USSR CONSULAR TALKS - SECOND ROUND THIRD SESSION

REFS: (A) MOSCOW 8049, (B) MOSCOW 7956

SUMMARY: DURING JUNE 8 SESSION OF CONSULAR TALKS, US SIDE RECEIVED SOVIET PACKAGE PROPOSAL WHICH CORRESPONDED CLOSELY WITH ORAL STATEMENT REPORTED REF A. SOVIET SIDE ALSO PRESENTED THREE NOTES REQUESTING IMPLEMENTATION OF SPECIFIC PROPOSALS ON VISA PROCESSING TIMES; PERIOD OF VALIDITY OF VISAS FOR PERMANENT STAFF OF EMBASSIES, CONSULATES GENERAL, AND SOVIET UN REPRESENTATIONS; AND RELAXATION OF US TRANSIT VISA PROCEDURE. END SUMMARY.

1. SOVIET SIDE PRESENTED PROMISED WRITTEN PROPOSAL DURING JUNE 8 SESSION WHICH INCLUDED POINTS LISTED IN PARA 2, REF A AS WELL AS FOLLOWING POINTS:

A. SOVIETS PROPOSED THAT VISAS ISSUED TO STAFF OF USSR, UKRAINIAN SSR, AND BELORUSSIAN SSR PERMANENT UN MISSIONS AS WELL AS STAFF OF EMBASSIES AND CONSULATES GENERAL BE ISSUED MULTIPLE ENTRY/EXIT VISAS VALID FOR DURATION OF ASSIGNMENT.

B. CONSULAR ADMINISTRATION IS WILLING TO DISCUSS THE QUESTION
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 08152 081650Z

OF HANDLING OF OFFICIAL DIPLOMATIC BAGGAGE AT AIRPORTS IN THE US AND THE USSR. THIS POINT WAS RAISED IN REPLY TO US SIDE'S DISCUSSION OF PROBLEMS EXPERIENCED BY CONGEN LENINGRAD IN ARRANGING FOR CONGEN VEHICLE TO UNLOAD DIPLOMATIC BAGGAGE DIRECTLY FROM AIRCRAFT AT LENINGRAD AIRPORT. SOVIET SIDE CLAIMED THAT SOVIET VEHICLES ARE SIMILARLY NOT PERMITTED TO UNLOAD DIPLOMATIC BAGGAGE ARRIVING FROM MEXICO AT SAN FRANCISCO AND NEW YORK. COPY

OF SOVIET NON-PAPER AND INFORMAL TRANSLATION ARE BEING POUCHED TO DEPARTMENT.

2. IN ADDITION TO NON-PAPER, SOVIET SIDE PRESENTED THREE NOTES ON FOLLOWING SPECIFIC PROPOSALS:

A. FIRST NOTE (COPY BEING POUCHED TO DEPT) PROPOSES THAT, AS IS ALREADY CASE FOR US CITIZENS IN TRANSIT THROUGH USSR, US SIDE SHOULD AGREE TO PERMIT TRWOV FOR SOVIET CITIZENS WHO PRESENT PASS-PORT WITH VISA OF COUNTRY OF FINAL DESTINATION, AND AIRLINE TICKET FOR DEPARTURE WITHIN 24 HOURS. TRANSITS OF THIS TYPE WOULD NOT BE PERMITTED TODEPART THE AREA OF AIRPORT. NOTE FURTHER PROPOSES THAT VISAS FOR TRANSIT WITH STOP UP TO 5 DAYS BE ISSUED WITHIN 3-5 DAYS.

B. SECOND NOTE (COPY BEING POUCHED TO DEPT) PROPOSES THAT VISAS FOR PERMANENT STAFF OF EMBASSY, CONSULAR ESTABLISHMENTS AND USSR UKRAINIAN SSR, AND BELORUSSIAN SSR PERMANENT MISSION TO UN BE ISSUED WITHIN 3-5 DAYS. NOTE FURTHER RPOPOSES THAT VISAS BE ISSUED TO ALL OTHER CATEGORIES OF APPLICANTS WITHIN 8 DAYS.

C. THIRD NOTE (COPY BEING POUCHED TO DEPT) PROPOSES ISSUANCE OF MULTIPLE ENTRY/EXIT VISAS VALID FOR DURATION OF ASSIGNMENT TO PERMANENT STAFF OF EMBASSIES, CONSULAR ESTABLISHMENTS, AND USSR, UKRANIAN SSR, AND BELORUSSIAN SSR PERMANENT REPRESENTATIONS TO UN.

3. EMBASSY'S CONSULAR COUNSELOR STATED THAT, ALTHOUGH SOVIET PACKAGE PROPOSAL AND NOTES WOULD BE CAREFULLY STUDIED, WE CONTINUE TO BELIEVE THAT US PACKAGE PRESENTED AT INITIAL SESSION OF SECOND CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 08152 081650Z

ROUND IS MORE BALANCED PACKAGE. SOVIET PROPOSAL, ON THE OTHER HAND, CONSISTS PRIMARILY OF AGENDA ITEMS WHICH THEY PROPOSED IN FIRST ROUND AND WHICH WOULD BENEFIT SOVIET SIDE IF ADOPTED. GOROKHOV RESPONDED THAT CURRENT SITUATION IN MANY AREAS (I.E., VISA PROCESSING TIMES, TAXATION OF DIPLOMATS, ISSUANCE OF DIPLOMATIC VISAS IN ALL DIPLOMATIC PASSPORTS) FAVORS US, AND SOVIET SIDE VIEWS ITS PROPOSAL AS REDRESSING THIS EXISTING IMBALANCE.

4. US SIDE CONTINUED TO TAKE ISSUE WITH THIS SOVIET POSITION AND REMINDED SOVIET SIDE THAT WE DID NOT IMMEDIATELY RAISE DIFFICULT US AGENDA ITEMS FROM FIRST ROUND IN HOPE THAT EASIEST QUESTIONS COULD BE RESOLVED FIRST. AS EXAMPLES OF THESE MORE DIFFICULT US AGENDA ITEMS, US SIDE MENTIONED PROBLEM OF ACCESS TO EMBASSY BY SOVIET CITIZENS HAVING CONSULAR BUSINESS AND CONSULAR ACCESS TO AMERICAN CITIZENS TEMPORARILY DETAINED IN USSR. SPIRITED DISCUSSION OF ACCESS TO EMBASSY QUESTION ENSUED WITH SOVIET SIDE MAKING USUAL CLAIM THAT MILITIA GUARD DETAIL IS AT EMBASSY GATES FOR SECURITY PURPOSES AND US SIDE RESPONDING THAT SECURITY IS NOT AT ISSUE WHEN EMBASSY PERSONNEL EXPRESS TO MILITIA WILLINGNESS TO RECEIVE

SOVIET VISITOR.

5. IT APPEARS THAT SOVIET SIDE WILL NOT AGREE TO IMPLEMENTATION OF INITIAL US PROPOSAL. MOREOVER, SOVIET PACKAGE PROPOSAL APPEARS TO BE HEAVILY WEIGHTED IN THEIR FAVOR AND DESIGNED TO REDRESS WHAT SOVIET SIDE REGARDS AS EXISTING IMBALANCE IN US FAVOR. EMBASSY NOW DOUBTS THAT GENERAL AGREEMENT CAN BE REACHED IN NEAR FUTURE BECAUSE SOVIET AND US POSITIONS ARE FAR APART AND ARISE FROM SIGNIFICANTLY DIFFERENT PERCEPTIONS OF THE EXISTING SITUATION. EMBASSY BELIEVES THAT IT WOULD BE BETTER TO LIVE WITH EXISTING CONSULAR ARRANGEMENTS THAN TO ACCEPT SOVIET PACKAGE AS BASIS FOR NEGOTIATIONS.

6. IT WAS AGREED TO HOLD SHORT MEETING JUNE 9 SO THAT REPRESENTATIVE OF KIEV ADVANCE PARTY, WHO IS SCHEDULED TO ARRIVE IN MOSCOW THAT DAY, MAY PARTICIPATE. WE THEN INTEND TO REQUEST RECESS TO PERMIT FURTHER CONSIDERATION OF ISSUES BY DEPARTMENT AND EMBASSY.
MATLOCK
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MOSCOW 08152 081650Z

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING REPORTS, CONSULAR MEETINGS
Control Number: n/a
Copy: SINGLE
Sent Date: 08-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MOSCOW08152
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770204-0586
Format: TEL
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770679/aaaacqrz.tel
Line Count: 139
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 2f88a182-c288-dd11-92da-001cc4696bcc
Office: ACTION SCA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 MOSCOW 8049, 77 MOSCOW 7956
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 11-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2230501
Secure: OPEN
Status: NATIVE
Subject: US/USSR CONSULAR TALKS - SECOND ROUND THIRD SESSION
TAGS: CGEN, PFOR, UR, US
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2f88a182-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009